

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 SAJ-01

SCA-01 VO-03 /063 W

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R 311410Z JUL 75

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 2827

C O N F I D E N T I A L MOSCOW 10753

FOR EUR/SOV

E.O. 11652 GDS

TAGS: CGEN, PFOR UR US

SUBJ: SOVIET PROPOSAL TO REVIEW BILATERAL CONSULAR RELATIONS

1. SUMMARY: DURING EMBASSY OFFICERS' RECENT COURTESY CALL ON CHIEF, MFA'S CONSULAR ADMINISTRATION, LATTER PROPOSED REVIEW US-USSR CONSULAR RELATIONS WITH POSSIBLE AIM OF CONSOLIDATING CONSULAR ASPECTS OF VARIOUS BILATERAL AGREEMENTS INTO ONE DOCUMENT AND INCORPORATING SOLUTIONS TO OUTSTANDING PROBLEMS. EMBASSY BELIEVES PROPOSAL IS CONSTRUCTIVE AND REQUESTS DEPARTMENT'S GUIDANCE AND ASSISTANCE. END SUMMARY.

2. DCM INTRODUCED NEWLY-ARRIVED EMBASSY CONSULAR COUNSELOR TO CHIEF OF MFA'S CONSULAR ADMINISTRATION, AMBASSADOR IVAN IVANOVICH IPPOLITOV, ON JULY 22. DCM NOTED THAT ASSIGNMENT OF COUNSELOR TO HEAD CONSULAR SECTION REFLECTED GROWING IMPORTANCE DEPARTMENT AND EMBASSY ASCRIBE TO US-USSR CONSULAR RELATIONS. IPPOLITOV, WHO RECEIVED THE EMBASSY OFFICERS CORDIALLY, ASSERTED THIS ALSO SOVIET VIEW.

3. DURING IPPOLITOV'S LONG REJOINDER, HE PROPOSED THAT EMBASSY AND MINISTRY CONDUCT A TOUR D'HORIZON OF CONSULAR PROBLEMS TO SEE WHETHER PROGRESS CAN BE MADE ON OUTSTANDING ISSUES. IF THE EXPERIENCE PROVES  
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POSITIVE, CONSIDERATION COULD BE GIVEN TO NEGOTIATING

AGREED DOCUMENT TO COVER ISSUES NOT COVERED OR  
SPELLED OUT IN DETAIL IN CONSULAR CONVENTION (POSSIBLY,  
BUT NOT NECESSARILY, AS FORMAL SUPPLEMENT TO CONVENTION).

4. WORKING LEVEL OFFICIALS OF THE MFA'S CONSULAR  
ADMINISTRATION HAVE ALLUDED TO IPPOLITOV'S PROPOSAL  
TWICE SINCE THE JULY 22 MEETING. ON JULY 23, CONSOFF,  
RESPONDING TO QUERY RE WAITING TIME PERIOD REQUIRED  
FOR NON-DIPLOMATIC TRANSIT VISA CASES, STATED THAT US  
RULE WAS 15 DAYS (PER STATE 165461), THE SAME AS FOR  
OTHER NON-DIPLOMATIC VISAS. MFA OFFICIAL POINTED OUT  
THAT SOVIET SIDE GRANTS TRWOVS FOR THROUGH TRANSIT  
CASES. HE TOOK ADVANTAGE OF OCCASION TO POINT OUT THAT  
THIS IS ONE TYPE OF CASE THAT COULD BE RESOLVED IN  
REVIEW PROPOSED BY IPPOLITOV. AGAIN, ON JULY 24,  
THE SAME OFFICIAL BROUGHT THE PROPOSAL UP AGAIN DURING  
A DISCUSSION WITH EMBASSY OFFICERS OF VARIOUS CONSULAR  
MATTERS.

5. EMBASSY RECOMMENDS ACCEPTANCE OF THE SOVIET PROPOSAL  
FOR REVIEW OF CONSULAR ISSUES. THE QUESTION OF WHETHER  
AN ADDITIONAL AGREED DOCUMENT WOULD BE HELPFUL COULD  
BE ADDRESSED AFTER THIS DISCUSSION.

6. IF DEPARTMENT APPROVES THIS APPROACH, EMBASSY  
WOULD NOTIFY MFA THAT WE AGREE IN PRINCIPLE AND  
SUGGEST ADVANCE EXCHANGE OF TOPICS FOR AGENDA TO PERMIT  
PRIOR STUDY. (EMBASSY CAN SUGGEST LIST FOR DEPARTMENT'S  
AMPLIFICATION AND COMMENT, IF DESIRED.)

7. EMBASSY AWARE THAT SOVIETS MAY RAISE SOME MATTERS  
WHICH ARE ESSENTIALLY NON-NEGOTIABLE (E.G., BUS/VIS  
PROCEDURES). NEVERTHELESS, WE BELIEVE THAT THERE ARE  
ENOUGH OUTSTANDING CONSULAR ISSUES WHICH MIGHT BE  
RESOLVED TO OUR ADVANTAGE THAT WE SHOULD RESPOND  
FAVORABLY TO THE SOVIET SUGGESTION.  
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## Message Attributes

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**Capture Date:** 01 JAN 1994  
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**Draft Date:** 31 JUL 1975  
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**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** KelleyW0  
**Disposition Case Number:** n/a  
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**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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**TAGS:** CGEN, PFOR, UR, US  
**To:** STATE  
**Type:** TE  
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